CURTIN ACADEMY

2023 KEYNOTE #03

The Changing National Tertiary Agenda: A National Conversation

This timely keynote delves into the significant shifts outlined in the 2023 Universities Accord and their impact on the evolving educational landscape. Professors Kift, Johnson, and Associate Professor Lodge will cover topics such as equity, participation, access, and opportunity in Higher Education, the progression of scholarly work and research, and its practical application. The discussion will also examine assessing quality and career prospects, along with practical strategies for achieving transformation through disruptive changes.

Fri, 6 October

time

2:30PM - 4:00PM AEST

online via WebEx

Registration / access links Register via Eventbrite

Convener//

John Curtin

Professor

Dale

Distinguished



John Curtin Distinguished Professor Dale Pinto is currently Professor of Taxation Law and Chair of the Academic Board at Curtin. He is also Chair of the Curtin Academy Advisory Board and is a member of the University Council at Curtin University and the elected Academic Representative for Curtin on the UniSuper Consultative Committee. He is the immediate past Chair of the Tax Institute's National Education Quality Assurance Board (a position he held for 10 years) and is a member of the Tertiary Education Quality and Standards Agency (TEQSA) Register of Experts. Dale has been appointed (from 1 October 2023) as President and Chair of CPA Australia, a global Public Accounting Organisation with more than 170,000 members in over 100 countries.

Preparatory reading: Johnson, Kift & Lodge. <u>A National Centre for Student</u> <u>Success</u>. Submission to Universities Accord. April 2023. (Endorsed by 26 41 peak bodies and leaders). Johnson, Kift, Lodge & Lenihan. <u>Submission to</u> <u>Universities Accord</u>. August 2023. (Endorsed by 41 41 peak bodies and leaders). Kift. <u>Submission to Universities Accord</u>. September 2023. Panel//



Professor Sally Kift PFHEA FAAL ALTF is a Principal Fellow of the Higher Education Academy (PFHEA), a Fellow of the Australian Academy of Law (FAAL) and President of the Australian Learning & Teaching Fellows (ALTF). She has held several university leadership positions, including as Deputy Vice-Chancellor (Academic) at James Cook University. Sally is a national Teaching Award winner, a Senior Teaching Fellow and a Discipline Scholar, Law. In 2017, she received an Australian University Career Achievement Award for her contribution to Australian higher education.



Jason Lodge is Associate Professor of Educational Psychology and Director of the Learning, Instruction, and Technology Lab in the School of Education and is a Deputy Associate Deap (Academic) in the Eaculty of Humanities Arts and

the Learning, Instruction, and Technology Lab in the School of Education and is a Deputy Associate Dean (Academic) in the Faculty of Humanities, Arts and Social Sciences at The University of Queensland. He has been leading work with TEQSA on reforming assessment for the age of AI.



Professor Liz Johnson is the Senior Deputy Vice-Chancellor Academic at Deakin University. Professor Johnson leads Deakin's ambitious Education and Employability strategy, including the drive to premium digital learning and student experience. Professor Johnson's portfolio spans the student journey including learning and teaching, Deakin Library, student services, graduate employment and academic governance. She steered teaching and learning at Deakin through the COVID pandemic, building from extensive projects on Deakin's online learning environment, teaching and course innovation and staff capability. Previously, Professor Johnson led national programs in learning and teaching as an OLT National Teaching Fellow and is a Principal Fellow of Advance HE. Professor Johnson researches and publishes in curriculum renewal, work-integrated learning and digital credentialing.

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A big idea for Australian higher education: the National Centre for Student Success April 2023

Alfred Deakin Professor Liz Johnson, DVC Academic, Deakin University PFHEA Professor Sally Kift, PFHEA FAAL GAICD, Vice Chancellor's Fellow, Victoria University; Adjunct Professor: JCU, QUT, La Trobe University

Associate Professor Jason Lodge, Deputy Associate Dean (Academic), Faculty of Humanities and Social Sciences, The University of Queensland

A vision for quality in tertiary education

Recommendation: To establish a National Centre for Student Success as a core enabler for whole-ofsector uplift, to meet the ambitions of the Universities Accord in learning, teaching and student experience and ensure continuous quality enhancement in higher education.

The National Centre for Student Success will build quality outcomes for all learners for the long term. The Centre is a quality improvement and quality assurance mechanism for students and teaching teams in our universities and beyond. The Centre uses tested research and experience to identify best practice in teaching, learning and assessment. It drives uptake by targeted programs that develop sector-wide standards of practice, foster collaboration and celebrate success. Past experience demonstrates the strong impact of collective action by the Australian university learning and teaching community to tackle the contemporary challenges of higher education sustainably. Formation of the Centre is in part stimulated by the Productivity Commission's recommendations in its report published March 2023.

The Australian higher education sector has shown its creativity and resilience in its response to the pandemic and the associated rapid shifts to digital learning and assessment. The Centre builds on this momentum to seek out the best initiatives (quality assurance) for systemic adoption (quality improvement and enhancement) in the sector. The Centre's work covers national priorities including assessment design and delivery, teaching capability and leadership, and student experience in the digital era. The Centre actively collaborates with and supports the work of the National Centre for Student Equity in Higher Education (NCSEHE) to foster participation and success by mainstreaming inclusive practice. Particular attention is paid to the collection and uptake of sustainable approaches to embedding First Nations' knowledges, peoples and culture across institutional practice.

The Centre is a core enabler for learning, teaching and the student experience and addresses pressing areas for improvement and action, such as use of generative artificial intelligence, lifelong learning design for today's learner-earners – whether career starter, advancer or changer, attracting and rewarding outstanding teachers – whether combining research or industry practice with their teaching careers, and how best to support students as they transition into, through and out of higher education and between sectors. The Centre maintains productive collaborations with specialist centres and research groups across tertiary education. It builds strong relationships between vocational and higher education.

The Centre assists the tertiary sector to identify emerging key priorities for action in learning and teaching. It provides advice to education providers, regulators, Government, stakeholders and peak bodies to assure and improve quality. Early priorities will derive from the recommendations of the Universities Accord process and existing priorities such as implementation of the revised Australian Qualifications Framework and partnering with vocational education particularly to streamline students' pathways between sectors.

The Centre is a statutory authority, to aid the longevity of its planning and implementing, with broad, crosssector governance, including students, and regularly consults and seconds learning leaders and practitioners. It works in partnership with the Higher Education Standards Panel and TEQSA and has mutually beneficial relationships with like organisations internationally.

National Centre for Student Success: a key enabler for quality and sustainability

Discussion

This proposal was prompted by informal discussions between higher education leaders and across many organisations over years. It captures a groundswell of support for a national, co-ordinated approach to quality enhancement for higher education. This proposal was circulated to sector peak bodies from April 4-6 and in that very short time garnered in-principle support from over 20 peak bodies with others expressing personal support. The breadth and diversity of support demonstrates the acknowledged importance of an authoritative and collaborative voice that can draw together all facets of learning, teaching and student experience to achieve step-change quality enhancement.

1. Quality improvement in Australian higher education

The Australian higher education system faces a challenging and dynamic environment following the COVID-19 pandemic restrictions and rapid shifts towards digital and lifelong learning. The emergence of generative artificial intelligence is creating further challenges. Effective implementation of bold ideas that drive quality and sustainability in higher education needs strategies and solutions that are developed collaboratively and build collective capability. A competitive and resilient domestic and international education sector must be at the forefront, not only of qualification design and delivery, but also of pedagogical trends, teaching excellence and educational enhancement.

Effective strategies and solutions must be founded on high-quality research in learning and teaching. Australia is a world leader in higher education research but notably lags internationally in collective translation to practice. Despite pockets of excellence, Australia has no national mechanisms for translation to practice that unite diverse expertise across learning and teaching and the student experience. For example, to be effective, the inclusive education practice that supports success for equity-bearing students must be designed into curriculum, assessment, standards, teacher capability, leadership and governance. Sector-wide, sustainable solutions must be developed and deployed holistically.

The absence of a national quality enhancement body for higher education positions Australia as an outlier internationally. The National Centre for Vocational Education Research (NCVER) brings together thought leadership for vocational education but has no partner organisation in Australian higher education since the closure of the Office for Learning and Teaching (OLT) in 2016. Good models exist in international jurisdictions where they work with alacrity to assure ongoing and collaboratively-designed innovation and excellence at the national and then distributed level. Instructive examples include the following.

| National body | Features |
|--|---|
| Ako Aotearoa New Zealand | Ako Aotearoa supports all forms of post-secondary education in New Zealand and has close links to school education. This creates the collaboration required for implementing lifelong learning solutions and joined-up solutions for better outcomes in education and training |
| Advance HE UK | Advance HE combines missions in excellence in learning and teaching, leadership in equity practice and building leadership capability in higher education. Notably, Advance HE is the custodian of the UK Professional Standards Framework which sets benchmarks for learning and teaching practice in higher education and is increasingly recognised worldwide. |
| National Forum for the Enhancement of Teaching and Learning in Higher Education Ireland | The National Forum leads a series of contemporary priorities pursued at the national level which currently include: The Professional Development of All Those Who Teach; Teaching and Learning in a Digital World; Teaching and Learning Enhancement Within and Across Disciplines; and Student Success. |
| QAA Scotland Enhancement Theme Model Scotland | QAA applies the Quality Enhancement Framework (QEF) to Scottish higher education through deep collaboration and partnership. QAA Scotland also manages a national programme of 'Enhancement Themes', by which the sector identifies and agrees to work on specific areas. |

Establishment of an enhancement body like the proposed National Centre has been recommended by the Productivity Commission in its recently released <u>5-year Productivity Inquiry: Advancing Prosperity Report</u>. *Reform directive 5: Increase tertiary education teaching quality to underpin a well-trained workforce* sets out recommendations that would be addressed by the establishment of the National Centre (8.9-8.11) including to leverage information to improve quality, professionalise the teaching role and develop an Australian evidence base. The Productivity Commission specifically identifies recommended activities to 'undertake external university teaching quality assurance... bolster the incentives for, and prestige of, higher education teaching...commission and dissemination of evidence on best practice post-school teaching, covering both VET and higher education'. The Commission mentions the newly established Australian Education Research Organisation (AERO) as a possible vehicle. However, AERO is currently exclusively focussed on school education and accompanying data, so the scope and extent of this work would be a considerable shift from its core purpose.

Current mechanisms to inform and drive improvement in higher education are narrow and dispersed. Governance and regulation is delivered by the Tertiary Education Quality Standards Agency (TEQSA), informed by the Higher Education Standards Panel (HESP) and the Australian Qualifications Framework (AQF). Various aspects of practice are informed by specialist centres (for example, National Centre for Student Equity in Higher Education (NCSEHE) or institutional education research centres) and professional associations, however none carry national authority for holistic and sector-wide quality improvement.

2. The value of a National Centre for Student Success

A national approach to quality improvement is a crucial enabler that will lift performance in all higher education institutions by setting benchmarks for excellent educational practice, developing strategic insight to guide institutions and stakeholders, directly improveing practice and building learning and teaching expertise and leadership. Taking a system-wide approach, the proposed National Centre for Student Success would:

- create trusted, valued mechanisms for collaboration, discussion and dissemination across the higher education sector including institutions, regulators, professional bodies and expert groups, and consult effectively with students, industry and community stakeholders. Existing specialised activities will be far more effective when channelled through a cooperative, national body focussed on practice, capability and accompanying strategic advice.
- 2. work in deep **collaboration with National Centre for Student Equity in Higher Education (NCSEHE)** and foster embedding of equity insights into pedagogy, mainstream delivery and enhancements.
- 3. develop **collaborations with leaders in vocational education**, such as the National Centre for Vocational Education Research (NCVER), to create a student-centred view of lifelong and life-wide learning connecting vocational, higher education and workplace learning. This new approach recognises the critical importance of diverse and complementary learning in supporting contemporary life and careers.
- 4. implement a **Trial, Evaluation, Implementation and Monitoring (TEIM) program** to advance proven and scalable improvement initiatives that address key priorities identified by the Accord process, regulators and the sector. A model for the successful translation and scale-up of similar initiatives was developed and successfully implemented by the ARC-SRI Science of Learning Research Centre.
- 5. **synthesise holistic approaches and advice** to stakeholders that informs policy and practice at national, regional and local levels, and fosters communities of practice and local champions. Recent examples include cross-sector working groups working on micro-credentials who have endorsed this proposal¹.
- 6. develop **reward and recognition** for excellence in learning and teaching that fosters uptake for good practice, and builds capability and capacity for institutional and national leadership.

The proposed National Centre for Student Success is a fresh approach to collaboration but will learn from the experience of earlier national bodies such as the <u>Office for Learning and Teaching</u> with tight targeting of activities. <u>Evaluation</u> of prior national bodies that led learning and teaching enhancement demonstrates considerable value for modest investment, as <u>noted</u> at the closure of the preceding OLT.

¹ Victoria Micro-Credentials Community of Practice (CoP) and Working Group; Qld Cross-Sector Micro-Credential Working Party

The Centre would augment current government investment in quality in higher education and accelerate translation to practice. It would complement the ongoing quality assurance work of TEQSA by reinstituting **whole-of-sector quality** *enhancement*. The Centre would also complement the equity focus of NCSEHE by marrying bespoke equity interventions, activities and support with inclusive, well-designed curriculum that is proven to benefit all students and, particularly, equity-bearing students.

Collaborative effort is particularly urgent to respond to a changing external environment. The demands of digital education, life and work, challenges to conventional career paths for graduates and increasing pressure on the academic workforce are wicked problems that are not easily solvable by individual institutions. A National Centre for Student Success creates a national mechanism to develop and share effective responses which are otherwise fragmented and often involve inefficient duplication of effort. National status and funding to drive systemic change would confer authority to lead and incentivise in-kind investment and participation.

3. Critical capability gaps for quality improvement

Effective quality improvement relies on productive interplay of critical factors including leadership and governance, people and capabilities, information and evidence, funding and environment, collaboration and knowledge translation. A number of key capability gaps are evident in the current sector which need action to foster high quality outcomes.

Learning leadership and professional capability development is a significant and systemic gap in Australian higher education in 2023. Emerging leaders have limited opportunity to build their skills at the national level, while recognition of excellence via, for example, the Australian Awards for University Teaching, is not translated into sector-wide action and uptake. Notably, two decades of bipartisan funding for innovation and excellence in learning and teaching via the national OLT, and its predecessor organisations, grew a generation of learning leaders, many of whom have gone on to become DVCs and PVCs in universities today. Some institutions have adopted the UK <u>AdvanceHE Fellowship</u> Scheme as an alternative but this is not universal and is not tailored to the Australian context. Developing leadership through sector programs in the National Centre for Student Success would have the dual benefit of growing sector leaders and delivering on needed sector-wide work.

Better and more nuanced data collections and analysis is required to shift the dial on student success and enhanced student outcomes. The National Centre would identify needs and foster solutions, noting the considerable opportunity in uniting and improving existing data sets. The potential is illustrated by examples from student experience data including:

- wider availability of admissions data (pathways, credit and prior learning) collected via the various Tertiary Access Centres (TACs). This would inform an actionable, national lifelong learning strategy.
- consistent and sector-wide collection of data on non-participating students to inform policy and local action, noting that a <u>2021 NCSEHE report</u> found that one quarter of university fail grades represent 'ghost students'.
- better data on student study pathways including deferral; for example, a <u>2022 project</u> pointed to
 opportunities to improve graduate outcomes for students who defer and a <u>review of the Higher</u>
 <u>Education Standards Framework</u> carried out in the wake of the COVID-19 pandemic identified other
 opportunities.
- better data on student failure and withdrawal that can inform strategies to reduce 'avoidable failure'.

Advice on enhancing practice to meet regulatory standards is not systematic. TEQSA, as sector regulator, provides occasional guidance notes to assist institutions but this provision is not systematic and has very limited capacity to respond as practice evolves or meets new barriers. This issue was also identified in the review of the Higher Education Standards Framework conducted in light of changing modes of study over the COVID-19 pandemic. For example, TEQSA's suite of guidance notes on online learning were released in 2022 but are already challenged by the dramatic uptake of generative artificial intelligence. Many other regulatory standards under the Higher Education Standards Framework (HESF) 2021 are not specifically addressed by TEQSA-initiated action. There is no current mechanism to advance and enhance practice standards systematically which, if enacted, would make a critical difference to educational quality and

student outcomes. A National Centre could have a key enhancement role across the quality standards and would foster communities of practice to accelerate action.

The *rate of change* in the environment for higher education is daunting. Life, work and study have been profoundly disrupted by social change, the move to increased digitisation and digitalisation, the imperative to close the gap on Indigenous outcomes, and global challenges including the COVID-19 pandemic, climate change, skills shortages and interconnected global economies. As noted in the Australian Universities Accord Discussion Paper, disruption is also flowing through to education practice where students are increasingly diverse; academic staff are expected to deliver more with less; new ways of cross-institutional working are required; and learning qualifications need to respond to dynamic workforce requirements for transferable and new skills development.

The rate of change means individual institutions will struggle to respond, as was demonstrated during the precipitous shift to online provision in March 2020. The immediate outcome was 'emergency remote teaching', which is not sufficient for sustained delivery of quality online learning. Collaboration within and between institutions, nationally and internationally, was absolutely required to enable delivery to continue but responses were ad hoc and necessarily disjointed. The contrast with the range of support offered in the UK through <u>AdvanceHE</u> and partner agencies such <u>JISC</u> is notable. An Australian quality improvement and enhancement agency could have facilitated rapid response in the emergency and then taken the lessons learnt forward into better quality and sustainable online learning, teaching, assessment and delivery.

4. Establishing the National Centre for Student Success

To achieve its goals, the National Centre for Student Success must have national credibility, be independent enough to ensure delivery against short and medium term goals and must provide value to incentivise engagement and participation.

National credibility would be derived from strong relationships with sector regulatory bodies, a recognisable high quality agenda and co-investment from both government and institutions. In addition to strong stakeholder partnerships, the National Centre would need to leverage existing distributed expertise and, in return, provide recognition and co-create impact for that work. A co-investment model could be constructed by: re-purposing a modest quantum of the existing higher education performance funding to maintain central co-ordination and governance; creating value-for-money online resources and enabling dissemination (leveraging the existing national Learning & Teaching Repository, which houses all the open-access resources generated from prior work); and judiciously commissioning targeted work in areas of national education priority where funding is warranted. Co-investment from higher education providers would come from in-kind contributions and by repurposing time from teaching champions and leaders as part of institutional compacts, while also providing professional recognition and enhanced leadership capability development for individuals.

Independence would be balanced with accountability to government for funding and to the education ecosystem for value. Independence encourages longer-term thinking, sustainable action and maintains credibility. Efficacy can be achieved by tight governance that is respected by all stakeholders and overseen by a governing board with broad, cross-sector representation, including students. We already have strong evidence of how such a national body can work effectively in practice with significant sector-wide impact.

Engagement and participation from institutions and individuals would be incentivised and made accountable by embedding a quality enhancement agenda within institutional compact/accord agreements. Immediate value would be improved delivery through application of best practice and the recognition of excellence and innovation.

Phased implementation

Development of the proposed National Centre for Student Success should be phased to ensure its success.

• Phase 1: Building the model

Building from the work of the Universities Accord Review, comprehensive consultation would engage stakeholder groups, set an ambitious but achievable agenda complementing existing capability,

propose the rules of engagement for collaboration and activity, and confirm the developed proposal with sector regulators (TEQSA, HESP) and the funders (Australian Government, HE institutions).

- <u>Phase 2: Establishing operations</u> An initial establishment phase would set out immediate priorities for action drawing on sector priorities and the recommendations of the Universities Accord process to define short-term and medium-term goals and targets. In this phase, operations would be established and initial activities launched.
- <u>Phase 3: Initial review and refinement</u> Evaluation of the activities of the new Centre would be built in from inception. An early review point would allow for recalibration to ensure value.

Initial priorities for the *National Centre for Student Success* would be determined by the recommendations of the Universities Accord. Possible themes and outputs that need urgent collective action could include:

| What? | Why? |
|--|---|
| Re-imagining post- secondary education for lifelong learning | A learner-centric post-secondary education system would enable seamless pathways, transitions and cross-recognition between types of learning (degrees, certificates, short course, informal and non-formal). Achieving inter-operability is a wicked problem spanning curriculum design and practice, regulation, learner experience, intergovernmental arrangements, governance and funding. At the very least, it requires the articulation of a national lifelong learning strategy. |
| Embracing digital education | The abrupt shift to online learning during the pandemic response (2020-2022) forced dramatic changes in teaching and assessment which are here to stay. Digital transformation continues to gather pace and brings challenges and new opportunities for a seamless student experience. The impact of generative AI, which has been highlighted by the recent releases of ChatGPT, demonstrates how rapidly this field moves. Collective insight and close collaboration with industry and community will accelerate effective use of emerging technologies. |
| Implementation of recommendations to reform the Australian Qualifications Review | The <u>AQF Review</u> (2019) recommended substantial re-imagining of qualifications in Australia. The Review also recommended follow-on work to explore options and construct feasible solutions. Implementation of the AQF Review recommendations will require concerted effort from stakeholders across all post-secondary education sectors. |
| Enabling stakeholder co-design and delivery Student Voice Industry partnership | As universities welcome diverse learners and connect better with industry and community, collaboration and shared decision-making become crucial. The rise of students-as-partners and <u>Student Voice Australia</u> movements provide a wide range of approaches to work productively with students for institutional and sector enhancement endeavours. Deep and wide industry partnerships can be built through tailored combinations of work-integrated learning, course review and research (for example, for higher degree apprenticeships). Both student and industry partnerships rest on developing appropriate capability within universities and other education providers. |

5. Alignment with Australian Universities Accord – Discussion Paper

This submission proposes that a National Centre for Student Success be established as an **enabler** to underpin the effective operationalisation of the Accord Panel's findings and recommendations that relate to enhancing the quality of higher education and the student experience. Consequently, the submission addresses a number of the Accord's terms of reference and questions in the Discussion Paper through the relationships that it fosters or direct action in specific areas. Particular alignment to issues includes:

| Q | Alignment |
|----|---|
| 8 | Quality teaching delivering quality learning: reforms are needed to promote a quality learning environment The Centre will directly address quality assurance and quality enhancement in learning, teaching and the student experience |
| 10 | Meeting skills needs through higher education: high quality general learning capabilities The Centre will foster uplift and set standards to support lifelong learning with research-informed and evidence-based practice |
| 15 | Lifelong learning: growing a culture of lifelong learning The Centre will foster uplift and set standards to support lifelong learning with research-informed and evidence-based practice |
| 17 | Strengthened tertiary system: better alignment and connection The Centre will foster collaborations and build trust across post-secondary education through practical translation to practice |
| 18 | Strengthened tertiary system: reform of the AQF Implementation of a revised AQF could be an early focus for the Centre and aligns directly to its mission in improving the quality of learning and teaching |
| 32 | System-wide approaches to increasing access and equity: best practice learning and teaching for students from under-represented groups The Centre will collaborate with NCSEHE to create holistic advice for institutions and practitioners leading to sustainable embedding of good practice – built-in not bolted on |
| 36 | Regulation and governance: meeting contemporary demands The Centre will consolidate advice for institutions, peak bodies, regulators and Government where it applies to learning, teaching and the student experience |
| 39 | Quality experience for students: ensuring quality The Centre will directly address quality assurance and quality enhancement in learning, teaching and the student experience |

6. Endorsements

The concept of a national centre to co-ordinate and drive quality enhancement has widespread support across higher education. Deputy Vice-Chancellors Academic/Education across Australian universities have expressed support for a national centre of learning and teaching in their submission to the Universities Accord Panel consultation.

We thank and acknowledge the key contribution of our two critical friends: Professor Kerri-Lee Krause, Provost, Avondale University; Deputy Chair, Higher Education Standards Panel, and Professor Andrew Harvey, Griffith University.

This proposal was circulated to sector peak bodies between April 4-6 prompting a rapid and strongly positive response. The following organisations have given **in-principle support** to the establishment of a National Centre to drive improvement across learning and teaching in higher education. Development of this proposal will require deep and comprehensive consultation.

| Students | |
|--|--|
| Student Voice Australia | |
| National Aboriginal and Torres Strait Islander Higher Education Consortium | |
| University Associations | |
| Australian Technology Network | |
| Regional Universities Network | |
| Innovative Research Universities (support for national action) | |
| Deans' councils | |
| Australasian Council of Deans of Arts, Social Sciences and Humanities | |
| Australian Council of Deans of Education | |
| Australian Council of Deans of Science | |
| Australian Council of Engineering Deans | |
| Australian Council of Deans of ICT | |
| Education professional associations | |
| Association for Academic Language and Learning | |
| Australasian Council on Open, Distance and e-Learning | |
| Australasian Society for Computers in Learning in Tertiary Education | |
| Australian Learning and Teaching Fellows' Network | |
| Australian Disability Clearinghouse on Education and Training | |
| Council of Australasian University Leaders in Learning and Teaching | |
| Council of Australian University Librarians | |
| Equity Practitioners in Higher Education Australasia | |
| Independent Tertiary Education Council Australia | |
| National Association of Enabling Educators of Australia | |
| National Association of Graduate Careers Advisory Services | |
| Educational research and resource centres | |
| Centre for Research in Assessment and Digital Learning (Deakin) | |
| Centre for Social Justice & Inclusion (UTS) | |
| Sector leaders (including Chairs of Higher Education bodies) | |
| The Honourable Professor Verity Firth, Pro Vice-Chancellor (Social Justice & Inclusion), UTS | |
| Professor Nick James, Co-Chair, <u>Council of Australian Law Deans</u> | |
| Professor Sophie Arkoudis, Director, <u>Centre for the Study of Higher Education (Melbourne)</u> | |

Feedback on Interim Report of the Australian Universities Accord Panel

Alfred Deakin Professor Liz Johnson PFHEA, Senior Deputy Vice-Chancellor, Academic, Deakin University Professor Sally Kift PFHEA FAAL, Vice Chancellor's Fellow, Victoria University, Adjunct Professor: JCU, QUT, La Trobe University

Associate Professor Jason Lodge, Deputy Associate Dean (Academic), Faculty of Humanities, Arts and Social Sciences, Associate Professor, School of Education, The University of Queensland

National collaboration on learning and teaching

Our feedback builds on our <u>submission</u> in response to the Discussion Paper of the Australian Universities Accord Panel.

The Interim Report of the Accord Panel lays out the compelling arguments for investment in a better connected Australian tertiary education system. It demonstrates the need for more skilled graduates, for a knowledge economy and for an equitable society where all can and do succeed. The Interim Report calls for major uplift in participation of under-represented groups, far greater collaboration with industry in education, and alignment and collaboration across all groups within tertiary education. However, all action to improve tertiary education outcomes rests on quality enhancement. We cannot just do more, we must do better.

We **strongly support** the Interim Report's focus on creating *the foundations for a high functioning national system* that *pursue*(s) *systemic excellence in learning and teaching*. (p.14, p.75)

The path to systemic quality enhancement needs three aligned components: **purpose** created through agreed mission, incentives and regulation; a supportive financial and structural **environment;** and, critically, mechanisms to innovate and improve **practice**. International and prior national examples demonstrate the great value of structured collaboration across education providers and groups that grows and shares expertise to achieve real, whole-of-sector uplift in learning and teaching and student experience.

We **strongly support** the establishment of a *National Learning and Teaching Committee* (or equivalent), noting a national program for quality enhancement is a **core enabler** across almost every area proposed for consideration in the Interim Report. (p.78)

We **strongly support** *enhancing the professional development of academic staff in teaching* and a national program that *encourages improvements in quality learning and teaching, responds to new curriculum approaches ... and provides for appropriate teaching infrastructure.* (p.78)

Whole-of-sector uplift requires co-ordinated effort. It draws on specialist expertise, is informed by scholarship, standards and regulations, builds capability and works directly with practitioners. Identifying, harnessing and scaling the work of excellent practitioners is currently a lost opportunity with no national collaboration or dissemination point for innovation and achievement. Quality enhancement needs the confidence of providers and their collaborative investment. Quality assurance has a different but aligned role in creating the guardrails for action. This proposal directly responds to the Panel's question (p.86): 'what would encourage the sector to move beyond the minimal standards approach and to pursue systemic excellence in learning and teaching?'

We **support** the placement of the *National Learning and Teaching Committee* within the proposed *Tertiary Education Commission*, or within other bodies that ensure cross-sector reach and independence. (p78)

We **suggest** the Australian Awards for University Teaching are managed and delivered by the *National Learning and Teaching Committee* to explicitly link leading practice to uplift.

Challenges facing the tertiary sector are urgent. Providers are facing an unprecedented rate of change, demanding rapid redesign and upskilling. National collaboration is an efficient and effective approach to convert challenges to improvements. Pressing challenges that need **national action now** for practitioners and learners include:

- revolution in digital technologies, including generative AI and effective modes of lifelong learning that reflect and enable contemporary life and work;
- learning design for diverse cohorts that can adapt to delivery at scale and grow student success;
- meaningful assessment for future learning and work that draws on decades of research evidence;
- urgent demand for contemporary skills and understanding including Indigenous Knowledges and cultures.

The *National Learning and Teaching Committee* (or equivalent) should be **an early step in sector reform**. It will only be effective if enabled via trusted partnerships and must build engagement and demonstrate value. Collaborative construction of a national quality enhancement mechanism is a cost-effective way to build engagement and deliver quick wins on the ground for the Accord's 'world-leading learning experiences.' (p 86)

We **propose** an **early sector-wide development project** to engage providers, design the new *National Learning and Teaching Committee* (or equivalent) and determine urgent sector priorities and quick wins for quality enhancement in learning and teaching and student experience. This project will set the tone for future collaboration, including across sectors, and build relationships between provider groups. This work should begin as soon as possible to create mechanisms for roll-out of Accord recommendations.

Our proposal has wide sectoral support with endorsers ready to engage. A development project, funded to \$200-300K, would build collaborative networks across provider groups, work with existing specialist centres and outline approaches for urgent action. This work could be directly commissioned by Government and, ahead of the formation of a putative *Tertiary Education Commission*, could be guided by a sectoral governing body such as the Higher Education Standards Panel.

Endorsements

As noted in our original submission, the concept of a national centre to co-ordinate and drive quality enhancement has widespread support across higher education. Deputy Vice-Chancellors Academic/Education across Australian universities expressed support for a national centre of learning and teaching in their submission to the Accord Panel's consultation and have endorsed this feedback.

This feedback was circulated to sector peak bodies and leaders who endorsed the original proposal. 41 peak bodies and leaders endorse this feedback and have committed to participate in collaboration to design an effective national mechanism in higher education. Development of this proposal will require deep and comprehensive consultation.

| Students | |
|--|--|
| Student Voice Australasia | |
| National Aboriginal and Torres Strait Islander Higher Education Consortium | |
| University and TAFE Associations | |
| Australian Technology Network | |
| Innovative Research Universities | |
| TAFE Directors Australia | |
| Universities Australia Deputy Vice-Chancellors Academic | |
| Deans' councils | |
| Australian Business Deans Council | |
| Deans of Arts, Social Sciences and Humanities | |
| Australian Council of Deans of Education | |
| Australian Council of Deans of ICT | |
| Australian Council of Deans of Science | |
| Australian Council of Engineering Deans | |
| Council of Australian Law Deans | |
| Heads of Departments and Schools of Psychology Australia | |
| Education professional associations | |
| Association for Academic Language and Learning | |
| Australian Chairs of Academic Boards and Senates | |
| Australasian Council on Open, Distance and e-Learning | |
| Australasian Society for Computers in Learning in Tertiary Education | |
| Australian Learning and Teaching Fellows' Network | |
| Australian Disability Clearinghouse on Education and Training | |
| Australian and New Zealand Student Services Association | |
| Australian and New Zealand Association for Health Professional Educators | |
| Council of Australasian University Leaders in Learning and Teaching | |
| Council of Australian University Librarians | |
| Equity Practitioners in Higher Education Australasia | |
| Heads of Student Administration ANZ | |

Higher Education Research and Development Society of Australasia National Association of Enabling Educators of Australia National Association of Graduate Careers Advisory Services Educational research and resource centres Centre for Research in Assessment and Digital Learning, Deakin University Curtin Academy, Curtin University Scientia Education Academy UNSW Institute for Teaching and Learning Innovation, UQ Sector leaders (including Chairs of Higher Education bodies) The Honourable Professor Verity Firth, Pro Vice-Chancellor (Social Justice & Inclusion), UTS Professor Andrew Harvey, Professor of Education, Griffith University Professor Kerri-Lee Krause, Interim Vice-Chancellor, Avondale University Professor Karen Nelson, Provost, USQ Professor Nalini Pather, Mayne Professor of Medical Education, UQ Professor David Sadler, Deputy Vice-Chancellor (Education), UWA Others AiGroup's Centre for Education and Training Queensland Consortium for Microcredentials Working Group Victoria Micro-Credentials Community of Practice and Working Group

Professor Sally Kift PFHEA ALTF FAAL

SUBMISSION TO THE UNIVERSITIES ACCORD PANEL (1 September 2023)

Thank you again for this opportunity to make a further submission to the Australian Universities Accord Panel. As requested, this submission sets out three reflections on the Interim Report.

AQF Reform for skills uplift and to support lifelong learning (Endorsed)

The Panel's intent to endorse the **full implementation of** <u>Australian Qualifications Framework (AQF)</u> <u>Review</u> as a matter of national priority is fully supported. I was a member of the Noonan AQF Review Expert Panel and set out the case for implementation of the AQF Review in a <u>submission</u> made to this Panel in April. The AQF Review reforms are a critical policy enabler to underpin the effective operationalisation of the Accord Panel's findings and recommendations for **a learnercentred, connected, cohesive and harmonised tertiary system**. In particular, the implementation of the AQF Review Reforms will support national aspirations to

- meet Australian (knowledge and) skills needs now and for the future through innovative qualification design,
- establish parity of esteem between vocational education and training (VET) and higher education (HE),
- enable multidirectional and non-linear learning pathways,
- make lifelong learning a practical reality for all citizens,
- increase industry-university collaboration in qualification design, and
- develop a strengthened tertiary system.

Of particular importance is the urgent need to establish an **ongoing AQF governance body**, as was recommended by the Noonan Expert Panel, to oversee and give effect to the AQF Review recommendations, some of which require further development. A revised AQF also requires clear links through each level of sector regulation to assure that the benefit of its improvements will flow quickly and easily to users of the AQF. (See <u>AQF Review</u> Recommendations 19-21)

It is also suggested that the proposed Tertiary Education Commission (TEC) should develop, as a matter of priority also, a **National Lifelong Learning Strategy** to provide the framework and roadmap that brings together the interrelated components for national aspirations around future skills development, lifelong learning and a strengthened tertiary system (such as, for example, the National Skills Passport, the National Skills Taxonomy, a Lifelong Learning Entitlement, intergovernmental cooperation, a unified credential platform, common credit points system to enable credit transfer and recognition of prior learning/experience, quality life-wide careers advising, etc).

2 Inclusive, intentional curriculum design to support diverse cohorts (Not addressed)

<u>Recommendation</u>: Universal Design for Learning and Transition Pedagogy should be specifically identified in the Higher Education Standards Framework to ensure that all students are enabled to fully participate and are supported to succeed over the course of their tertiary studies.

The keen focus on supporting diverse student cohorts who are admitted to our institutions to engage successfully and productively in high quality learning is absolutely endorsed. The Interim Report discusses the urgent need to assure "Excellence in learning, teaching and student experience" (e.g., in Section 2.4) and touches on "Curriculum design and delivery that is responsive and collaborative" (e.g., Section 2.4.3, primarily in the context of teaching quality and university-industry engagement). The current consultation on the necessary requirements for an institutional *Support for Students* policy that assures the timely provision of critical academic and non-academic support proactively and at scale, is a key enabler of success for all students, particularly equity-bearing students. A cogent way to assure adequate, contextualised and personalised support provision is to drive that support provision through intentional, responsive curriculum design, rather than leave it languishing outside and apart from the key learning integrator that is the curriculum.

Inclusive, intentional curriculum design to support diverse cohorts is one matter that is not addressed in the Interim Report in any great detail. The imperative for high quality curriculum design, that does not leave student success to chance, is compelling. This was recommended by the Equity Practitioners in HE Australasia's (EPHEA) <u>submission</u> on the Accord Discussion Paper (EPHEA Recommendation 14):

"Universal Design for Learning and Transition Pedagogy [should] be specifically identified in the Higher Education Standards Framework to ensure that students can fully participate and are supported over the course of their studies."

Comprehensive and equitable attention to quality curriculum design to support *all* **learners in a universal tertiary system**, such as that argued for by the Accord Panel, **is currently a critical missing piece in system-wide quality assurance.** HE lacks a systematic approach to this critical success enabler. The mainstream prioritisation of institutional quality in inclusive course design (and its enabling of attendant quality in teaching, delivery and support provision) will be fundamental and determinative for increasingly diverse cohorts' learning, success and retention. The academic sphere is the most important site for success and the nurturing of participation and learning engagement that engenders a sense of belonging to enable persistence and achievement of desirable graduate outcomes. The word 'curriculum' is currently not mentioned in the HESF, other than under the **Provider Category Standards as regards university-industry engagement.** While the HESF focuses, as it should, on teaching quality and course design for quality learning *outcomes*, the achievement of those desirable learning outcomes via scaffolded, organised and carefully sequenced curriculum design, that is not overwhelming to the new learner in the discipline, is not at all referenced.

Transition Pedagogy

Like Universal Design for Learning (UDL), <u>Transition Pedagogy</u> is a proven enabler of inclusive and intentional curriculum design and its development and delivery to support *all* learners. Particularly, it provides a mechanism (via six core curriculum principles) for intentional *first-year* curriculum design that mediates a relevant, involving and social transition to tertiary academic study that is not overwhelming to the new learner in the discipline. Transition Pedagogy was developed in 2009 under an <u>Australian Learning and Teaching Council Fellowship</u> as an integrative framework to operationalise whole-of-student-life, whole-of-institution approaches to supporting diverse students' multiple transitions, learning and success over the student lifecycle. This year alone, in the context of the Universities Accord, I have already been invited to give seven keynotes on the benefits of its application "to foster a critical sense of belonging and student identity, through involvement and connectedness with the student's university and discipline experiences" (Kift, 2015, p. 54).

The curriculum principles underpinning Transition Pedagogy informed the development of current Standard 1.3 in the *Higher Education Standards Framework 2021*. To take two examples of institutional application (and there are many): Transition Pedagogy has been holistically applied at UTS since 2011 with proven impact for enhanced student retention and success from <u>first</u> to <u>final</u> year (e.g., McKenzie & Egea, <u>2016</u>); it also informed the development of the successful Victoria University Block Model, that the Panel referenced in its Interim Report at p 82 (e.g., McCluskey, Weldon& Smallridge, <u>2019</u>).

Originally conceptualised to assure the quality of transition over the first-year, Transition Pedagogy has now been applied and adapted by many universities in Australia, and internationally, to multiple key transition points across the student lifecycle (e.g., pathway programs, capstone design and postgraduate experiences). It has also found resonance within diverse disciplines, cohorts, practitioner groups and contexts. It enables proactive management of the multiple transitions students experience over their learning journey into, through and out of, their course of study, and has been <u>identified</u> as being instrumental in supporting student mental wellbeing in that regard.

Rather than problematising diversity and difference, Transition Pedagogy focuses on what individual students have in common – *their learning engagement mediated through curriculum* – and **harnesses curriculum as the organising device for the broader academic and social experience**. The Transition

Pedagogy ethos is – if it's important to student success, it's important enough to be addressed in the curriculum. This is done in contextualised, discipline-specific ways that reduce cognitive load and free students up to focus energy on their discipline learning engagement. In the context of the current consultation on a mandated *Support for Students Policy*, Transition Pedagogy provides the mechanism to drive the timely, whole-of-course triage of academic and non-academic support through the curriculum to build student capability and agency via targeted skills development, support mediation and engagement and interaction opportunities.

A particular strength of Transition Pedagogy is its harnessing of **new ways of collaborative working**, **by activating cross-institutional partnerships between academic and professional staff and** students for whole-of-university uplift in intentional and inclusive curriculum design. Through such collaborative design, with all institutional actors who impact student success at the curriculum design table, including students themselves, it is possible to:

- scaffold and sequence just-in-time contextualised skills' and literacies' acquisition,
- enable peer relationships for a sense of belonging in a <u>relationship-rich</u> educational culture,
- proactively attend to transitions' <u>affect</u> and iterative impact on identity formation,
- develop assessment and feedback literacies,
- support mental health and wellbeing, and
- embed career development learning for agentic lifelong learning engagement to support the up-skilling demands of the world of future work.

Such an integrated and holistic model is effective, efficient and, critically, quality assured and sustainable once it becomes embedded in core curriculum design and delivery.

Belonging (Proposed new enhancement measure)

<u>Recommendation</u>: That consideration be given to revising the current measure of belonging (and engagement) in the Student Experience Survey and to harnessing the power of 'belonging analytics' that track and support student development of a sense of belonging. That consideration also be given to including in the HESF the requirement for HEPs to foster and monitor student belonging.

The Accord Panel stated that universities "have an obligation to students to foster belonging..." (Interim Report, p 132). 'Belonging' is a multifaceted construct and can be experienced by students as "complex, fluid and as multiple micro and macro belongings. Belonging is...bound up with identity, it flickers and is in flux, it may stick, slip and slide in different times and spaces" (Gravatt, Ajjawi & O'Shea, 2023, p 10). Equity-bearing students generally have a lower sense of belonging and this was exacerbated over COVID (Mercer-Mapstone et al, 2022). There is currently one belonging question in the annual Student Experience Survey (SES) (under 'Engagement', which is consistently rated at very low levels by students). The most recent SES data show that 'sense of belonging' has not recovered since the pandemic (for undergraduates rated at 46.5%; for postgraduates rated at 44.7%). **Counter-intuitively, students' sense of belonging is greater in the first year than in the final year.**

Given the impact of the pandemic of students' sense of belonging and connectedness, work is now occurring on developing 'belonging analytics' (see, for example, Buckingham Shum et al (2023) <u>Belonging@Scale</u>; UTS CIC 2022 Workshop on <u>Belonging Analytics | UTS:CIC</u>). **No reference to the critical success enabler of student 'belonging' (nor 'engagement') appears in the HESF**. Better measures for belonging should be developed to track this important enabler of student mental wellbeing, persistence, transition management, academic achievement, retention and success. The recent analysis by <u>Crawford and colleagues</u> of 1.1 million undergraduate and postgraduate student responses to the SES over 2013-2019 to predict belonging is of particular value in this regard.

Professor Sally Kift PFHEA ALTF FAAL 1 September 2023

Pre-Reading materials (attached earlier)

- Johnson, Kift & Lodge. <u>A National Centre for Student Success. Submission to Universities</u> <u>Accord</u>. April 2023. (Endorsed by 26 41 peak bodies and leaders).
- Johnson, Kift, Lodge & Lenihan. <u>Submission to Universities Accord. August 2023</u>. (Endorsed by 41 41 peak bodies and leaders).
- Kift. <u>Submission to Universities Accord.</u> September 2023.

Other resources referred to during the session:

At 50 minutes:

• A blog on quality <u>https://educationalist.substack.com/p/the-language-of-quality-four-metaphors</u>

At 1 hour:

• Importance of students perceiving instructors know their names <u>https://www.lifescied.org/doi/10.1187/cbe.16-08-0265</u>

At 1 hour 8 minutes:

- Impact of the Integrated Practitioner in Higher Education Studies in Third Space Professionalism <u>https://www.routledge.com/The-Impact-of-the-Integrated-Practitioner-in-Higher-Education-Studies-in/McIntosh-Nutt/p/book/9780367480011</u>
- Belonging at scale thinking about how to measure belonging which is even more important as we emerge from the pandemic <u>https://needednowlt.substack.com/p/needed-nowbelongingscale</u>

At 1 hour 50 minutes:

University Chancellors Council Submission https://www.education.gov.au/system/files/2023-08/AUA_inter_tranche3_043%20University%20Chancellors%20Council.pdf

At 1 hour 55 minutes:

PSC Global Observatory Submission https://www.education.gov.au/australian-universities-accord-panel-discussion-paper-consultation/submission/16024